

**Exhibit B**  
**To Ordinance No. PA 1206**

**FINDINGS IN SUPPORT OF AN ORDINANCE ADOPTING THE SPRINGFIELD  
DRINKING WATER PROTECTION (DWP) PLAN, A FUNCTIONAL PLAN OF THE  
EUGENE-SPRINGFIELD METROPOLITAN AREA GENERAL PLAN (METRO  
PLAN), FOR APPLICATION WITHIN THE SPRINGFIELD URBAN GROWTH AREA.**

The following criteria shall be applied by the Board of County Commissioners in approving or denying an amendment to the *Metro Plan*:

**Lane Code 12.225(2)(a):** The amendment must be consistent with the relevant statewide planning goals adopted by the Land Conservation and Development Commission.

**Goal 1—Citizen Involvement:** *To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.*

The Springfield DWP Plan included input from the Springfield Committee for Citizen Involvement and was developed with an extensive public process that included appointment of a Citizen Task Force and recommendations from a Technical Advisory Committee. The Springfield Planning Commission conducted a public hearing on April 20, 1999 and forwarded a recommendation to adopt the Plan to the Springfield City Council. The City Council conducted a public hearing on May 17, 1999, and unanimously approved adoption of the Plan. The Lane County Planning Commission conducted a workshop and public hearing on March 16, 2004 and unanimously recommended adoption of the Plan by the Board of County Commissioners (BCC). The BCC will hold a public hearing on June 2, 2004 prior to decision. Because of the ample opportunity for citizen involvement throughout the process to develop the Plan, adoption of the Springfield DWP Plan by the BCC is consistent with Statewide Planning Goal 1.

**Goal 2—Land Use Planning:** *To establish a land use planning process and policy framework as a basis for all decisions and actions related to use of land and to assure an adequate factual base for such decisions and actions.*

On May 25, 1995, the Department of Land Conservation and Development (DLCD) formally acknowledged the *Eugene-Springfield Metropolitan Plan Periodic Review Work Program*, including a specific task (Work Task No. 5) to complete a Wellhead Protection Program for the city of Springfield. DLCD acknowledged partial approval of this work task in November 2000, with the footnote that the order does not include approval of a “drinking water protection plan” for those areas located outside the city limits of Springfield. Adoption of the Plan by the Lane County Board of Commissioners for application in the urban growth area of Springfield will complete coordinated adoption, and is consistent with Statewide Planning Goal 2.

**Goal 3—Agricultural Land:** *To preserve and maintain agricultural lands.*

The Springfield DWP Plan does not apply to agricultural land zones. Therefore, the adoption of this Plan does not affect compliance with Statewide Planning Goal 3.

**Goal 4—Forest Land:** *To conserve forest lands by maintaining the forest land base and to protect the state's forest economy by making possible economically efficient forest practices that assure the continuous growing and harvesting of forest tree species as the leading use on forest land consistent with sound management of soil, air, water, and fish and wildlife resources and to provide for recreational opportunities and agriculture.*

The Springfield DWP Plan does not apply to the forest land base, therefore, the adoption of this Plan does not affect compliance with Statewide Planning Goal 4.

**Goal 5—Open Spaces, Scenic and Historic Areas, and Natural Resources:** *To conserve open space and protect natural and scenic resources.*

Springfield's service population exceeds 10,000 people that rely on groundwater as the primary source of drinking water. As such, the delineated drinking water protection areas identified in the Plan, including the well fields certified by the Oregon Department of Human Services Drinking Water Program, are acknowledged as being a significant Goal 5 resource pursuant to OAR 660-023-140. The Springfield DWP Plan was developed to comply with Goal 5. The policy provisions and land use regulations found in the Plan are designed to reduce the risk of contamination of groundwater, following the standards and requirements of OAR Chapter 340-40-180. The Oregon Department of Environmental Quality has certified the Springfield DWP Plan. The federal Safe Water Drinking Act and US Environmental Protection Agency requirements were considered and are met through adoption of this Plan. Therefore, BCC adoption of the Plan is consistent with Statewide Planning Goal 5.

**Goal 6—Air, Water and Land Resources Quality:** *To maintain and improve the quality of the air, water and land resources of the state.*

The Springfield DWP Plan policies were developed to protect the groundwater, the primary source of drinking water for the city of Springfield. The adoption of this plan will assist the city in maintaining and improving the quality of the groundwater resource through education, regulation, and coordination with other jurisdictions. Therefore, BCC adoption of this Plan is consistent with Statewide Planning Goal 6.

**Goal 7—Areas Subject to Natural Disasters and Hazards:** *To protect life and property from natural disasters and hazards.*

The Springfield DWP Plan includes a Chapter on contingency plan provisions that focus proactive efforts intended to protect the drinking water supply from contamination in the event of a natural disaster and during hazard events. The contingency plan chapter outlines appropriate responses to potential threats and provides a framework for clear authority, direction, and communication during emergencies. Therefore, BCC adoption of the Springfield DWP Plan is consistent with Statewide Planning Goal 7.

**Goal 8—Recreational Needs:** *To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities including destination resorts.*

The Springfield DWP Plan does not apply to recreational zoned lands within the urban growth area of Springfield. Therefore, adoption of the Plan has no effect on compliance with Statewide Planning Goal 8.

**Goal 9—Economic Development:** *To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens.*

The DWP Plan provides for policies and procedures to ensure no potential contaminants are allowed to impact the groundwater resource through new commercial and industrial development in Springfield. The educational material and land use planning assistance provided through the permitting process ensures a greater sense of certainty to companies considering locating in this area. Certainty for development is highly sought after in the business community when developing new sites for commercial and industrial lands, thereby increasing the opportunity for these activities to occur. Therefore, adoption of the Springfield DWP Plan will provide more certainty for new development and is consistent with Statewide Planning Goal 9.

**Goal 10—Housing:** *To provide for the housing needs of citizens of the state.*

The Springfield DWP Plan does not apply to residential zoned lands within the urban growth area of Springfield. Therefore, BCC adoption of the Plan will not affect compliance with Statewide Planning Goal 10.

**Goal 11—Public Facilities and Services:** *To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.*

The Springfield DWP Plan protects a critical resource (groundwater) that underlies the Metro area. It does not directly address public facilities and services that would distribute this important resource, instead it ensures the resource remains healthy. Therefore, BCC adoption of the Springfield DWP Plan will not affect compliance with Statewide Planning Goal 11.

**Goal 12—Transportation:** *To provide and encourage a safe, convenient and economic transportation system.*

The Springfield DWP Plan does not significantly affect a transportation facility and will not affect compliance with policies or projects contained in *TransPlan*, another functional plan of the *Metro Plan*, which has also been acknowledged by DLCD. Therefore, BCC adoption of the Springfield DWP Plan will not affect compliance with Statewide Planning Goal 12.

**Goal 13—Energy Conservation:** *To conserve energy.*

The Springfield DWP Plan addresses the potential for contamination by chemicals that would negatively impact the groundwater resource. Chemical use is not related to the conservation

of energy, but of a resource. Therefore, BCC adoption of the Springfield DWP Plan for the urban growth area does not affect compliance with Goal 13.

**Goal 14—Urbanization:** *To provide for an orderly and efficient transition from rural to urban land use.*

The Springfield DWP Plan applies to commercial and industrial zoned properties in the urban growth area of the city, and contains orderly and efficient policies and objectives to protect a critical resource. The protection of the groundwater is critical to human health in both rural and urban areas. Therefore, adoption of the Plan will be consistent with Statewide Goal 14.

**Goal 15—Willamette River Greenway:** *To protect, conserve, enhance and maintain the natural, scenic, historical, agricultural, economic and recreational qualities of lands along the Willamette River as the Willamette River Greenway.*

The Springfield DWP Plan does not overly the area covered by the Willamette River Greenway. Therefore, adoption of the Plan does not affect compliance with Statewide Planning Goal 15.

**Goals 16 through 19** (*Estuarine Resources, Coastal Shorelands, Beaches and Dunes, and Ocean Resources*):

These goals are not applicable to the Metro area.

**Lane Code 12.225(2)(b):** *Adoption of the amendment must not make the Metro Plan internally inconsistent.*

The Springfield DWP Plan addresses protection of the groundwater resource, the primary source of drinking water for the city. The Metro Plan Environmental Resources Element identifies goals, objectives, and policies that address improvements to water quality and quantity. The Springfield DWP Plan augments and refines the Metro Plan, and by completing this periodic review work element, it ensures continued compliance with LCDC goals. Preparation of this drinking water protection plan for the city of Springfield does not make the Metro Plan internally inconsistent. It does provide for improved water quality through education and regulation for the city of Springfield and surrounding urban growth area. The Springfield Drinking Water Protection Plan is consistent with the Metro Plan and, thus, does not make the *Metro Plan* internally inconsistent. Therefore, the Plan is consistent with this criterion.

## CONCLUSION

Based on the findings set forth herein, the Lane County Board of Commissioners conclude that adoption of the Springfield Drinking Water Protection Plan is consistent with relevant statewide planning goals adopted by the Land Conservation and Development Commission and Lane Code Chapter 12. Adoption of this functional plan to protect groundwater resources will not make the *Metro Plan* internally inconsistent.